Vision Zero -Our Steps to Improve Public Health through a Safe Systems Approach

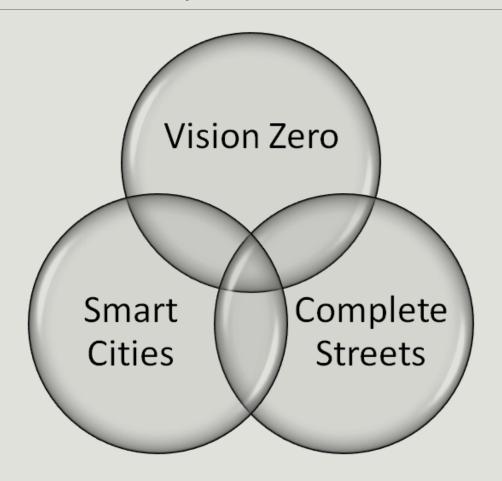
MICHAEL B. SAWYER, PE

CITY TRANSPORTATION ENGINEER

AUGUST 19, 2022



City's Transportation Emphasis





Towards Zero Deaths – Virginia's Plan





Vision Zero Cities in the United States





From 1925 to present...

3 Es (Education, Enforcement, Engineering)

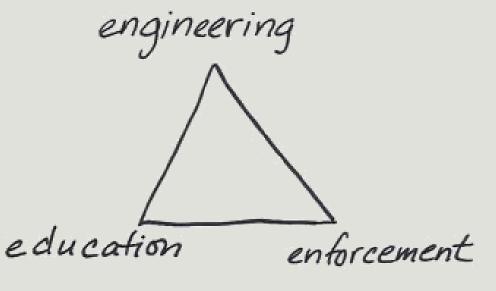
4 Es (Emergency Response)

5+ Es (Encouragement / Everyone / Evaluation)

Towards Zero / Vision Zero

Safety Culture

Safe System Approach





The Safe System Approach





Safe System – Six Principles

SAFE SYSTEM PRINCIPLES



Death/Serious Injury is Unacceptable

While no crashes are desirable, the Safe System approach prioritizes crashes that result in death and serious injuries, since no one should experience either when using the transportation system.



Responsibility is Shared

All stakeholders (transportation system users and managers, vehicle manufacturers, etc.) must ensure that crashes don't lead to fatal or serious injuries.



Humans Make Mistakes

People will inevitably make mistakes that can lead to crashes, but the transportation system can be designed and operated to accommodate human mistakes and injury tolerances and avoid death and serious injuries.



Safety is Proactive

Proactive tools should be used to identify and mitigate latent risks in the transportation system, rather than waiting for crashes to occur and reacting afterwards.



Humans Are Vulnerable

People have limits for tolerating crash forces before death and serious injury occurs; therefore, it is critical to design and operate a transportation system that is human-centric and accommodates human vulnerabilities.



Redundancy is Crucial

Reducing risks requires that all parts of the transportation system are strengthened, so that if one part fails, the other parts still protect people.



Safe System - Five Elements

SAFE SYSTEM ELEMENTS

Making a commitment to zero deaths means addressing every aspect of crash risks through the five elements of a Safe System, shown below. These layers of protection and shared responsibility promote a holistic approach to safety across the entire transportation system. The key focus of the Safe System approach is to reduce death and serious injuries through design that accommodates human mistakes and injury tolerances.



Safe Road Users

The Safe System approach addresses the safety of all road users, including those who walk, bike, drive, ride transit, and travel by other modes.



Safe Vehicles

Vehicles are designed and regulated to minimize the occurrence and severity of collisions using safety measures that incorporate the latest technology.



Safe Speeds

Humans are unlikely to survive high-speed crashes. Reducing speeds can accommodate human injury tolerances in three ways: reducing impact forces, providing additional time for drivers to stop, and improving visibility.



Safe Roads

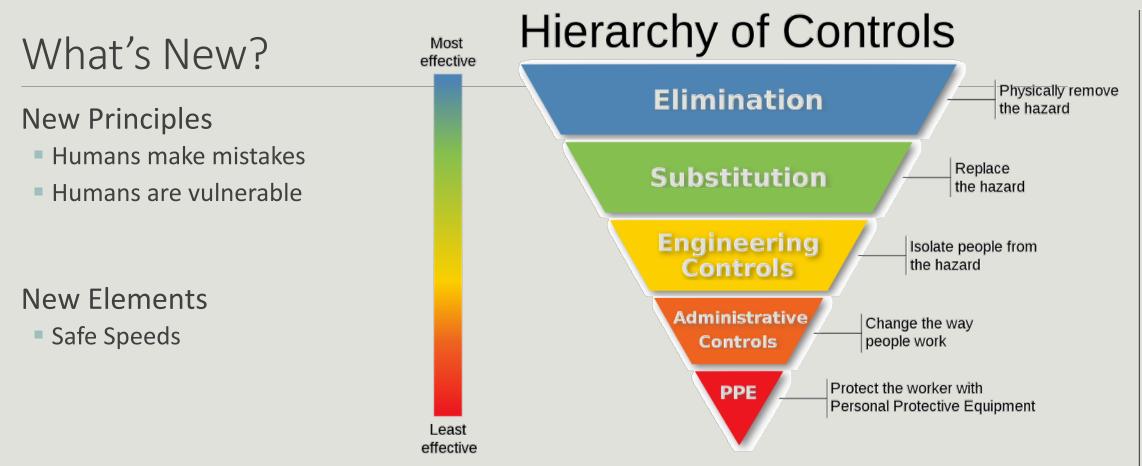
Designing to accommodate human mistakes and injury tolerances can greatly reduce the severity of crashes that do occur. Examples include physically separating people traveling at different speeds, providing dedicated times for different users to move through a space, and alerting users to hazards and other road users.



Post-Crash Care

When a person is injured in a collision, they rely on emergency first responders to quickly locate them, stabilize their injury, and transport them to medical facilities. Post-crash care also includes forensic analysis at the crash site, traffic incident management, and other activities.



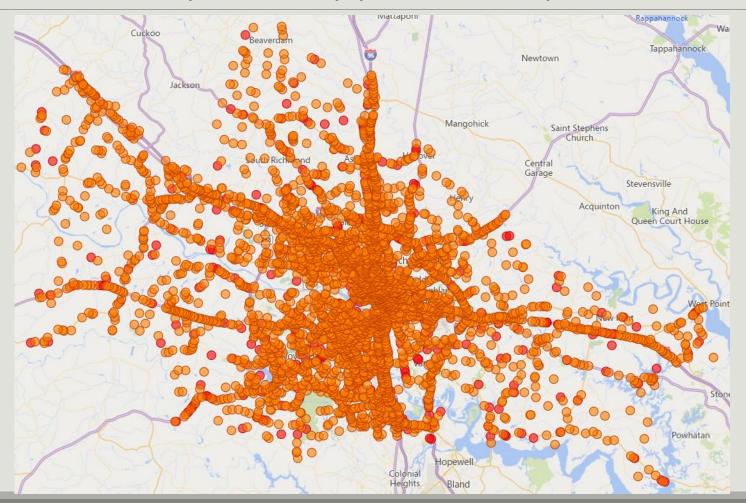


National Institute of Occupational Safety and Health

Hierarchy of Controls



Why is the Safe System Approach important?





Since 2015...

6,137 Severe Crashes in the Region (142,000+ total)

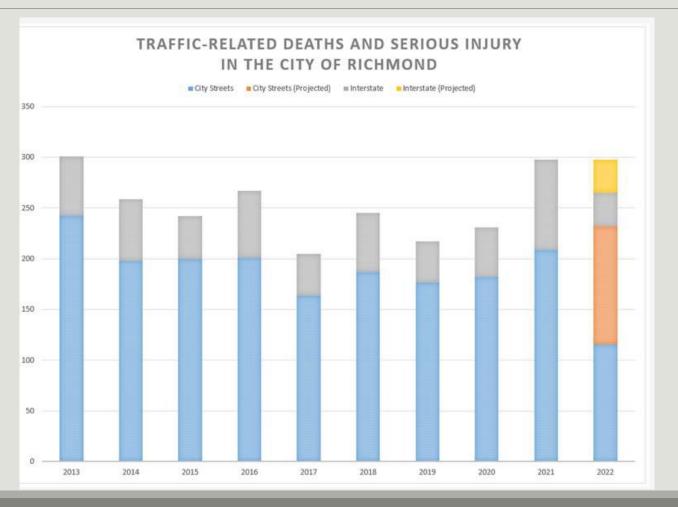
- 744 people killed in traffic related deaths
 - 164 people were walking (1 in 5)
- 6,615 people suffer incapacitating injuries
 - 515 people were walking (1 in 13)

19 people per week did not make it safely to their destination; instead they ended up in a morgue or in the hospital with life changing injuries.

One person every fourth day was walking



Why is the Safe System Approach Important?





Twelve Steps to Vision Zero

STEP 1: Establish Safe and Healthy Streets Commission

STEP 2: Adopt a Vision Zero Resolution

STEP 3: Sign a Vision Zero Pledge

STEP 4: Issue a Safe and Healthy Streets Challenge

STEP 5: Adopt Vision Zero Action Plan

STEP 6: Establish a Vision Zero Task Force

STEP 7: Establish Year One Priorities and Metrics

STEP 8: Engage community leaders

STEP 9: Shift the safety culture

STEP 10: Safe System Approach as DNA

STEP 11: Focus on resources

STEP 12: Keep your head up



STEP 1: Establish a Safety Commission



Next Meeting: Wednesday October 19, 2022 at 2PM



STEP 2: Adopt Vision Zero Resolution

City Council adopted Resolution 2016-R011 in March 2016

 Goal of reducing traffic fatalities and serious injuries in road traffic to zero by the year 2030

Incorporated into the Master Plan

RICHMOND

A GUIDE FOR GROWTH

Goal 7: Vision Zero



Systemically change the built environment to shift our safety culture and ensure that individuals are not killed or seriously injured on city streets.



Existing Context

Richmond is a Vision Zero city

Vision Zero emerged in the 1990s in Sweden when the Swedes realized that traditional road safety techniques and programs were never going to significantly reduce or eliminate fatal crashes. The Swedes lobbied their government to implement sweeping reforms to improve the safety of transportation infrastructure to reduce deaths and injuries in traffic crashes to zero. In 2018, the City of Richmond released its Vision Zero Action Plan, which outlines a number of actions and strategies, such as addressing dangerous behavior, designing a safe transportation system for all road users, and developing education and awareness campaigns, to reduce traffic deaths and injuries to zero by 2030.

Traffic deaths and injuries are a continuing problem.

The prevalence of traffic crashes is a health crisis. The top behaviors that lead to injury or death in crashes are not wearing a seatbelt, driving under the influence of alcohol and drugs, distracted driving, and speeding. People walking and biking are the most vulnerable users, 28% of pedestrians involved in traffic crashes are killed. From 2011 through 2016, there were a total of 22 deaths and 313 incapacitating injuries in Richmond involving pedestrians and cyclists, representing 1.9% and 27% of all crashes, respectively. Compare this to traffic crashes involving only vehicles, where during the same timeframe there were 56 deaths (0.2% of all vehicle crashes), and 1,062 incapacitating crashes (3.7% of all vehicle crashes). This suggests that a pedestrian or cyclist involved in a crash is 9.8 times more likely to die and 7.4 times more likely to experience an incapacitating injury than a motorist involved in a crash with another motorist. Pedestrian and cyclist deaths rose to a 30-year high in 2018 nationally. While the objectives in Goal 7 of Richmond 300 seek to ensure Vision Zero is upheld in Richmond, there are many objectives in other parts of this Plan that will help the City reach its Vision Zero goal, such as the objectives listed in Goal 6, Goal 8, Goal 9, and Goal 10. Figure 25 shows the locations of pedestrian- and bicycleinvolved crashes from 2011 to 2016 in the City of Richmond.



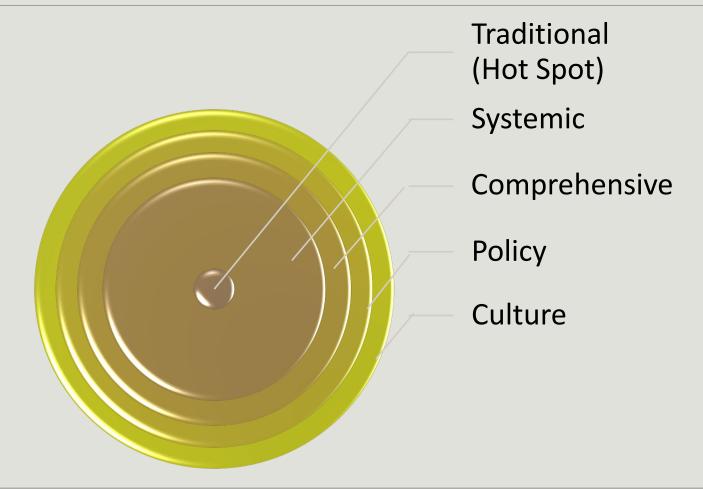
STEP 3: Our Vision Zero Pledge



Source: RTD



A Vision Zero Pledge affects Workplace Culture





STEP 4: Safe & Healthy Streets Challenge

Mayor Levar M. Stoney issued The Challenge (2017)

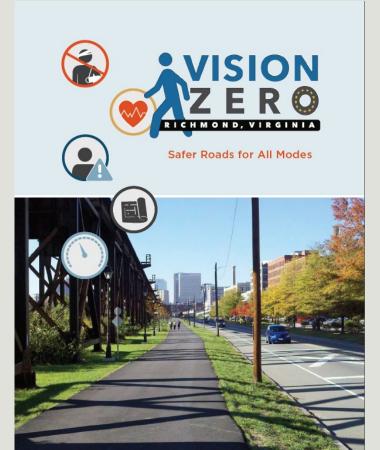
Five things one can do...

- Share the road
- Obey speed limits
- Buckle in
- Avoid distractions
- Drive sober

If we did, it would not be **SO BAD**...



STEP 5: Our Vision Zero Action Plan



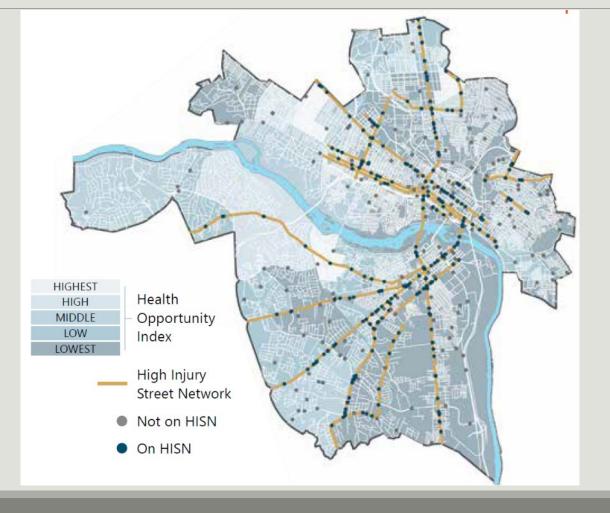






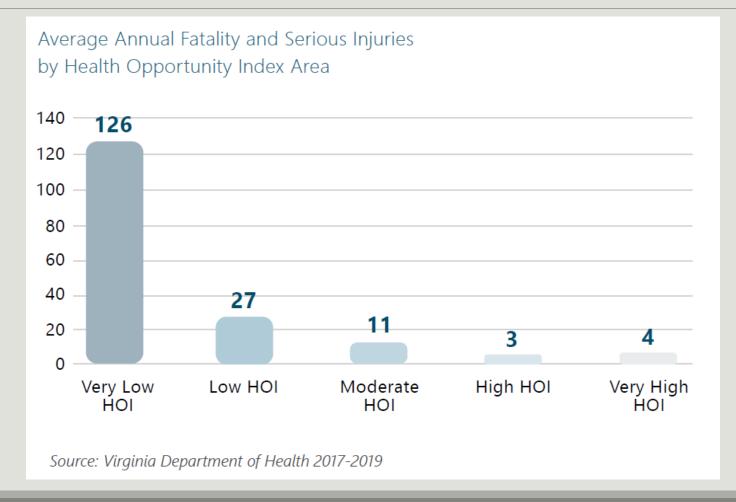
Our High Injury Street Network (2017 to 2019)

62% of death andserious injuries on7% of city streets



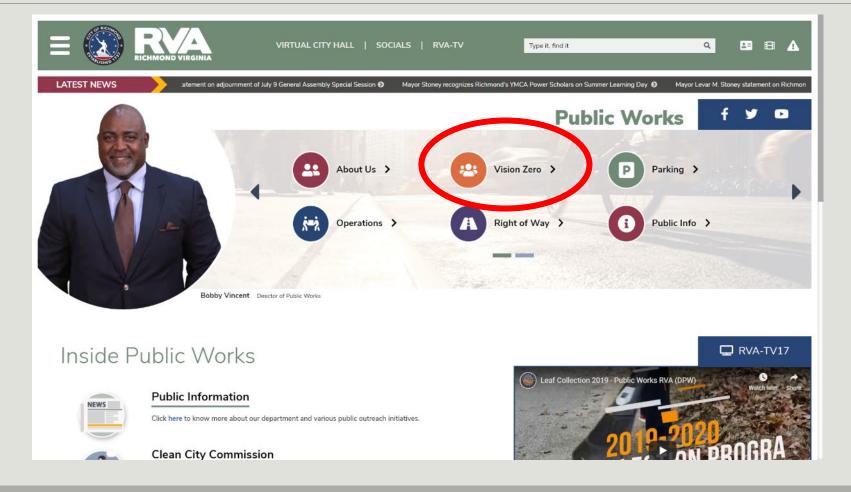


Equitable Transportation



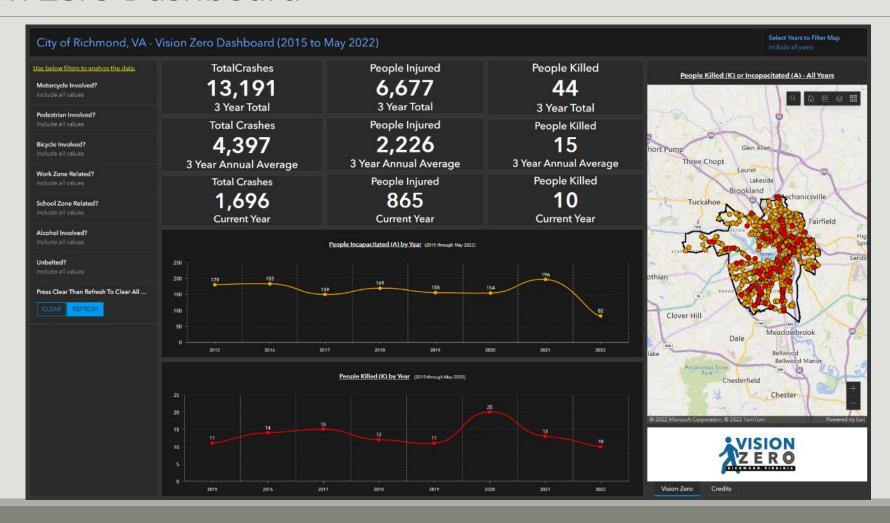


www.rva.gov





Vision Zero Dashboard





STEP 6: Vision Zero Task Force & Coordinator

Strong Mayor / CAO vs. City Manager

Implementation takes place in the executive branch

Creates a multi-disciplinary team of involved departments, offices, and authorities led by a Vision Zero Coordinator

Responsible for reporting progress and metrics to Safe and Healthy Streets Commission, City Council, and the Mayor's Office

VZ Coordinator engages community, non-profit, institutional, private sector, regional, state and federal level resources



STEP 6: Vision Zero Task Force

Department Leaders

Adkins-Easley, Mona – Human Resources May, Jason P. - Budget

Almendarez-Ramos, Karla – Office of Multicultural Affairs Nolan, James S. – Office of Press Secretary

VACANT – Richmond Community Health DepartmentPeters, Christie C. – Animal Care and Control

Bingham, April N. – Department of Public Utilities Sledge, Leonard. – Department of Economic Development

Breil, Peter – Citizen Service and Response Smith, Gerald - Police

Burrell, Betty J. - Procurement Services Steidel, Robert C. – DCAO of Operations

Carter, Melvin D. - Fire Stone, Robert – Department of Public Works – Capital Projects

Clarke, Dironna Moore – Office of Equitable Transit and Mobility Todd, Charles G. – Department of Information Technology

Ebert, Sharon – DCAO of Community Development Vincent, Bobby – Department of Public Works

Firestine, Scott R. – Richmond Public Library

Vonck, Kevin J.– Planning and Development Review

Foster, Patricia R. – Minority Business Development White, Sheila D. - Finance

Frelke, Christopher E. – Department of Parks and Recreation Willoughby, Stephen M. – Department of Emergency Communications

Giles, Shunda T. – Department of Social Services

Decker, Chip – Richmond Ambulance Authority

Gordon, Reginald E. – DCAO Human Services

Lindstrom, John – Richmond Behavioral Health Authority

Hampton, Sherill – Housing and Community Development

Simmons, Theresa – Richmond Metropolitan Transportation Authority

Joy-Hogg, Sabrina – DCAO of Finance and Administration Timm, Julie – Greater Richmond Transit Company



STEP 7: Yearly Priorities and Metrics

Year Five Priorities - FY23 Vision Zero Production Metrics					
No.	Action	Category	Lead Organization	Metric	Status
I-1	Establish and maintain right-sized law enforcement practices, traffic unit personnel, and equipment needs based upon national best practices.	Executive	RPD	# of FTEs by shift dedicated to safety enforcement; # of citations for top 5 crash related actions on HISN	In progress.
I-2	Create messaging on HISN to promote safe speeds and compliance with traffic laws.	Executive / Cultural	PIE, DMV	# of messages per month	In progress. Speed Management Pilot.
I-3	Implement safety treatments on the high injury street network.	Executive	DPW	# safety treatments on HISN	In progress.
I-4	Conduct strategic, multi-modal high visibility enforcement campaigns with educational components that are designed to reach all users of the transportation system, particularly stopping behavior for people crossing the street.	Executive / Cultural	RPD, PIE, NPO, SHSC	# of campaigns by dangerous behavior (OP, DUI, Yielding Behavior, and Speed)	In progress. Speed Management Pilot.
I-5	Provide a parity of transportation choices for all users through a complete streets approach which allows for multiple modes to make the same trip safely.	Executive	DPW	# lane miles of bike infrastructure	In progress. 66 miles implemented with 16 miles designed and 19 miles under design.
I-6	Provide safe access to transit stops on HISN partnering with GRTC.	Executive	GRTC / DPW	# accessibility treatments on HISN	In progress.
I-7	Encourage the passage a 0.05 BAC limit in Virginia.	Legislative and Budget	SHSC / VZC	Law adopted	FY23 General Assembly
I-8	Deploy photo enforced cameras to reduce speed and red light running.	Executive	RPD	# of Enforcement Tools Deployed	In progress.
I-9	Encourage the passage of a primary seat belt law for all vehicle occupants	Legislative and Budget	SHSC / VZ Coordinator	Law adopted	FY23 General Assembly
I-10	Work with the Commonwealth Transportation Board and Virginia First Cities to establish street maintenance funding levels for cities and towns based upon an asset management program approach.	Legislative and Budget	CAO / DPW	Access management approach adopted	In progress. JLARC report confirmed.



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A Step Ladder...



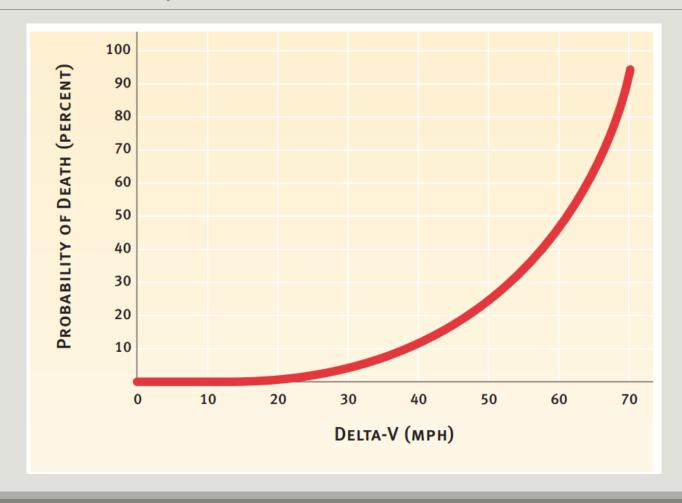


Speed and Heights





Speed and Severity





Same impact – Different Age

